



World Organization
of the Scout Movement
Organisation Mondiale
du Mouvement Scout

Report of the
**16th European
Scout Conference**

Luxembourg
2-7 May 1998

European Regional Office
299 Avenue Molière
B-1050 Brussels

Report of the
16TH
EUROPEAN SCOUT
CONFERENCE
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About the
**EUROPEAN
REGIONAL SCOUT
ORGANIZATION**

Purpose and Principles

- (a) The purpose of the European Organization is to assist the World Organization in fostering the Scout Movement in Europe.
- (b) The principles of the European Organization are those of the Scout Movement.

Functions of the European Scout Conference

The functions of the European Conference are:

- (a) To further the Scout Movement within the Region, by promoting the spirit of world brotherhood, cooperation and mutual assistance amongst Scout organizations within the Region.
- (b) To foster the idea of an European citizenship, based on the conscience of a common heritage and destiny.
- (c) To develop cooperation among European youth.
- (d) To exercise other functions resulting from this Constitution and other laws governing the European Organization.
- (e) To ensure the proper implementation of the decisions and policies laid down by the World Organization of the Scout Movement which affect the European Region.

*As defined in Articles II and III
of the Constitution of the
European Regional Scout Organization*

INTRODUCTION

The 16th European Scout Conference took place in Luxembourg from 2-7 May 1998, hosted by the Luxembourg Boy Scouts Association. It brought together 188 representatives of national Scout organizations from the 37 countries which comprise the European Region of the World Organization of the Scout Movement, as well as guests from several other countries and partner organizations.

Highlights of the Conference included the adoption of a Scout Plan for the period 1999-2007 - focusing on developing and promoting Scouting, improving youth programmes, managing adult resources, facilitating communication and supporting the development of national Scout associations - and the election of a new European Scout Committee. Resolutions were adopted on the implementation of the Scout Plan, future cooperation with the World Association of Girl Guides and Girl Scouts, financial issues, future events and land mines.

Morris Zilka, Chief Commissioner of the Israel Boy and Girl Scout Federation, and Dr. Baldur Hermans, International Commissioner of Ring deutscher Pfadfinderverbände and Deutsche Pfadfinderschaft Sankt Georg, were each presented with the Bronze Wolf. The Bronze Wolf is the only award of the World Scout Committee and it is given solely in recognition of outstanding service by an individual to the World Scout Movement.

The 16th European Scout Conference expresses its heartfelt appreciation to the Luxembourg Boy Scouts Association and, in particular its Host Committee, for its excellent organization and generous hospitality.

Conference Chairmen

José Antonio Warletta, *Chairman, European Scout Committee*
Per Hylander, *Vice-Chairman, European Scout Committee*

Business Session Chairman

Andrej Tavcar, *International Commissioner, Zveza Tabornikov Slovenije*

Resolutions Committee

Philippe Da Costa, *Chief Commissioner, Scouts de France*
Norman D'Amato, *International Commissioner, Scout Association of Malta*
Dorthe Lilleris, *International Secretary, KFUM-Spejderne i Danmark*

Conference Tellers

Jean-Pierre Darimont, *International Commissioner, Fédération des Scouts Catholiques de Belgique*
Thomas Erthaler, *International Commissioner, Pfadfinder und Pfadfinderinnen Österreichs*
Thomas Strid, *International Commissioner, Svenska Scoutradet*

Report of the
**EUROPEAN SCOUT
COMMITTEE**
1995-98

Presented by
José Antonio Warletta
Chairman
European Scout Committee

Since May 1995, the activity of the European Scout Region has progressed according to the action plan established by the European Scout Committee, on the basis of the course set by the Regional Conference. This plan comprised joint activity with WAGGGS and specific WOSM activity.

Regarding the European Scout Committee, two key changes occurred during the period under review. Luc Van Cauter resigned, in 1996, for professional reasons and Adina Dabu from Romania was co-opted. William Windram felt obliged to resign as Chairman of the European Scout Committee, also for professional reasons, and José Warletta was subsequently elected in his place with Per Hylander as Vice-Chairman. William continued to serve on the Committee.

Within the European Scout Office, a number of significant changes also took place: first, the appointment of John Moffat as Director of the Kandersteg International Scout Centre, to replace Aidan Jones, who had decided to take a year's sabbatical before returning to the office in another position; secondly, the appointment of Safia Lekehal, as Director of Administration and Finance, in replacement of Charles Jameson, who moved to Sweden with his wife (Safia was subsequently replaced by Aidan Jones in early 1998); thirdly, the appointment of Kjeld Jespersen from Denmark as Director of Adult Resources; and last but not least, the departure of Jean-Pierre Isbendjian who, after 15 years of worthy and loyal service to the office, has decided to invest his talents in a new professional career. We are thankful for all that he has brought to our region over these years and we wish him well in his new professional venture.

Given that Ray Saunders now shares his time between the European Scout Office and the World Scout Bureau, where he is in charge of information technology, the staff of the European Scout Office has remained more or less stable, with a small team of five or six directors and a secretary.

In terms of activity, the highlights of the European Scout Region during the period under review have been:

- 1) The development of Scouting in central and eastern Europe, where 12 countries out of 15 are now full members of WOSM. During the period under review, Lithuania, the Former Yugoslav Republic of Macedonia and Slovakia have all been recognised. Meanwhile, three national organizations — Albania, Bosnia & Herzegovina and Bulgaria — are completing their recognition process, and should take part in the Durban World Scout Conference as full members.
- 2) Youth programme development, with the production of new tools and the development of tailor-made support to national associations wanting to modernise or develop their youth programme.
- 3) The expansion of the Kandersteg International Scout Centre which, with the financial backing of the Fund for European Scouting, reached its goal of building an extension to the main chalet and strengthening its environmental education programme as a Scout Centre of Excellence for Nature and the Environment (SCENES). On the strength of this success,

Kandersteg, while continuing to manage co-operation between Scout centres in Europe, wants to develop both as a youth activity centre and a regional adult training centre.

- 4) Adult resources and management, a sector in which our activity has assumed a new dimension, with the recruitment of Kjeld Jespersen and the establishment of a network of experts.
- 5) Communications, the development of our Web site on the Internet, which takes the region further into the era of electronic communications, will bring with it the establishment of permanent discussion and co-operation forums devoted to the principal areas of regional activity.
- 6) The promotion of the Movement within European youth institutions and platforms, in which the support of Richard Amalvy has been decisive in terms of gaining a better image and recognised place for Scouting, while, at the same time, opening the way to new funding. Our thanks go to several national organizations for their specific financial support for this venture.
- 7) Financial resources, where efforts have been made to relaunch the European Scout Foundation, to guarantee resources of a more stable nature for the ordinary budget, to complement the continual development of the Fund for European Scouting, created from the bequest of Colonel McIntosh and superbly managed by the Morgan Guaranty Trust Company in New York.
- 8) Co-operation with other WOSM regions, notably with the Interamerican Region in the area of programme development and adult resources, and with the Arab Region, with which regular meetings have been staged (most recently in Kuwait in October 1997), resulting in specific activities, such as a peace education seminar and support to the Palestinian Scout Movement.
- 9) Co-operation with WAGGGS, which has intensified since 1995, with the implementation of a joint regional plan, and leading to the systematic evaluation in 1997 of the experimental period agreed upon at the Helsingborg Conference.

Although this is the report of the European Scout Committee, and I am writing on its behalf, I would like to record here my personal acknowledgement and thanks to all the European Scout Committee members for their excellent work and commitment to the regional plan during this triennium, as well as to the members of the European Scout Office for their valuable and loyal professional service and support.

Thank you.

Report by
**WILLIAM
McDONALD**
Honorary Treasurer
European Scout Region

It is very refreshing and stimulating to meet so many young men and young women from all over Europe on an occasion like this, especially when there are so many important matters to be considered.

The Chairman of this session has agreed that I may combine seeking your approval of the annual accounts with financial matters as both items are, on this occasion, inseparable.

Accordingly I want to begin with some information at length concerning the Fund for European Scouting, which as you may know was the gift of the late Kenneth McIntosh. Some of you are already familiar with the arrangements for the administration of this benefaction but, particularly for the benefit of those who are not, it will not do any harm at a time like this to go over the ground once more.

You will have read from the last page of Document C, that the income from Kenneth's Fund is to be used exclusively to promote the success of the Scout Movement and programme, in all or any of the countries of Europe.

The Morgan Guaranty Trust Company was appointed by Kenneth, as the Executor of his Estate, effective in 1982.

The Executor, or the Trustees as they are now, administer the capital of the Trust and require to satisfy themselves that the income is properly applied. Our auditors also have a duty to verify that the income is properly accounted for and applied. As shown in Document C, Kenneth's Will specified that the application of the income would be through the administrative channel of the European Scout Region and your Committee.

The good news is that thanks to Kenneth and his Trustees, the original bequest has grown substantially in terms of capital and income, the latter now being in excess of USD 1million per annum.

It has been brought to Dominique's attention that relations with Kenneth's Trustees were very good some years ago. I was not surprised to hear this; relations now are excellent and so far as I am aware always have been, save for a difficult period regarding one major project that hit the rocks some time ago.

The revenue procedure is that the Regional Committee submits an application detailing estimates of funding requests. The Trustees consider the application and generally approve it without too many questions. Of course they have to observe the terms of the Trust and in so doing are entitled to say and have said, "There is a line which must not be crossed. We cannot tell you where that line is, but have to tell you that it must not be crossed".

The Trustees are not only highly professional fund managers but, as you would expect, they are fully conversant with their duties regarding disbursement of the income. They are extremely courteous and pleasant to work with and, as I have already mentioned, keep a careful watch on our intermissions as sole beneficiaries.

The whole of the income of the Trust, after the Fund managers' fees and expenses, has to be expended each year. Until recently it was difficult to know how much to ask for as we had to guess how much income would be available. The Trustees have however now

produced a formula which helps solve that problem. We now are given 4.5% of the average market value of the Fund over 3 years e.g. USD 23m, USD 24m, USD 25m - average USD 24m multiplied by 4.5% = USD 1.08m.

The Region cannot return to the Trust any underspend, which means that we have to budget extremely accurately. This is an Internal Revenue requirement - it is not permitted to recycle revenue which has already been subject to relief from tax and is paid gross. At this point, I should perhaps mention that the funding for the purchase of Avenue Molière was derived exceptionally from the release of a capital sum of \$1m.

When I visited the Trustees for the Fund in New York on 10 November 1997, my report back to your Committee, which the members accepted, stated and I quote, "I. Overview of 1996, Current situation in November 1997, Comments on 1998 Application. Mr Drake expressed concern at the proportion of grant allocated for administrative purposes. The Trustees asked that, over a period of time, steps be taken to reduce the level of costs attributed to administration in favour of a higher proportion being directed towards Scouting activities benefiting more directly Scouts and their leaders in the European Scout Region. A deliberate and visible allocation of resources in favour specifically of the development of Scouting in the Region would be welcomed". Later on the first page of my report I reported that. "The 1998 Application was approved."

Perhaps I should add that I was accompanied to New York by the Deputy Regional Director who was financially and administratively responsible for managing the revenues from Kenneth's Trust. I should also add that the Deputy Regional Director had omitted to inform me that (by 10 November 1997) the 1997 allocation for the year ended 31 December 1997 had already been considerably overspent.

I should tell you that, in financial administrative terms we have had an extremely difficult triennium especially in the second half of the years ended 30 September and 31 December (McIntosh) when your Committee lacked authentic information. It transpires that the financial records were not in good shape. There was no timely indication of the size of the problem. This was one of those rare occasions when one must acknowledge the real value of professional audit and the discipline that such an audit imposes.

Part of our difficulty should also be attributed to the fact that your Committee has not moved towards an increase in registration fees for six years - the whole duration of the Helsingborg experiment. This factor has resulted in extremely tight budgets which of course require more attention not less attention. Part of the reason for putting registration fees on the back-burner was to assist over the period of the successful introduction of the new registration fee system adopted by the World Scout Conference in 1997.

As you may know, there have been several staff changes in the past three years. I am now relieved to be able to report that thanks to the additional help from the World Scout Bureau, especially from Luc Pannisod and his colleagues and to the recent appointment of Aidan Jones as Director of Finance and

Administration, we are already back in much better shape and can now face the future with confidence.

It is appropriate here to mention that during this period of difficulty there has been one strategic development that already shows considerable promise, namely the regeneration of the European Scout Foundation, the Chairman of which is Stewart Hawkins. Since the process of regeneration started, the Foundation has resources which already match the overall deficit on the Region's Income and Expenditure Account. Given that the Directors of the Foundation have only recently been appointed, this must be a promising start.

Before ending my statement, I should like to draw your attention briefly to Hypothesis A (Document C). I am sure that you will all have studied Hypothesis A and the relevant Budgets 1998-2001.

As you will I am sure understand, the decision was taken, prior to the relocation to Brussels, not to physically and legally transfer the European staff from Geneva to Brussels at the time the European Office moved in 1994. This decision was made on the grounds that this was an experimental period. Two important outcomes of this decision were:

- (a) to make a saving of around CHF 600,000 (CHF 150,000 per annum);
- (b) to enable the staff to retain their Swiss work permits which would otherwise have been forfeit, with very little possibility of getting them back.

It is also important to note that by adopting this position, WOSM was not "locked in" so far as staff were concerned. Had WOSM been "locked in" none of the alternatives presently under consideration would have been possible. Given that no irreversible decisions were taken in 1994, it is possible now to consider these alternatives.

I should now like to refer to one further item - only one further item - regarding Document C to which one or two national organizations have drawn my attention, namely, the operational staff costs shown in the Budget for Hypothesis A.

In reply to this question we have produced an additional table explaining the figures and you can see that the answer is linked to the statement at the foot of page two and the top of page three of Document C namely, "the Trustees of the McIntosh Bequest have clearly indicated that they would not consider it appropriate for such additional costs to be covered from the resources of the Fund for European Scouting".

And finally I now invite you formally to adopt the audited Balance Sheet and Income and Expenditure Accounts which are in your hands and have of course already been approved by the European Scout Committee. These financial Statements do not include the Fund for European Scouting which is, and always has been, a matter for approval by your Committee, the Morgan Guaranty Trust Company (the Trustees) and the Auditors.

Thank you.

Address by
FRANKIE ROMAN
Chairman
World Scout Committee

Dear friends in Scouting,

Having respected the wish of the Organising Committee of the European Guide and Scout Conference that my introductory address at the joint conference yesterday should be very short and primarily of courtesy, I am very glad of this opportunity to speak to you now a little more fully.

As we seek to find solutions to the difficult questions facing Scouting in Europe, let us first remind ourselves of the Mission of Scouting, as Bertil (Tunje) has explained in his presentation.

It is to enable the development of young people - boys and girls, young men and young women - so that they may play their full part as members of their local, national and international communities.

At Durban in July next year the World Scout Conference will define with clarity its Mission and develop ways and means by which to accomplish the Mission. All our thinking about the Mission and achieving it is based on our fundamentals: the Scout Promise and the Scout Law and the important values which they embody, and the Scout Method and its educational process.

Some of our difficulties in various parts of the world, including Europe, have arisen because of a lack of understanding of these important matters. If you eat away at these foundations, one day the whole building might fall down.

Let us be clear about our Mission - the development of boys and girls, young men and young women.

An important element in the Durban Conference will concern the gender issue. In this we include:

- Equal opportunities for women and men at all levels of involvement and decision-making in Scouting;
- The creation of effective programmes for the non-formal education of girls and boys.

I emphasise that this is a world level priority, in response to the wish expressed by many regions, that will have an important place in the Durban Conference, and the positive input from *all* regions will be vital for its success. We are happy to acknowledge that Europe, with its tradition of coeducation and involvement of women, and in developing partnerships, should be able to make a very positive input in Durban. May I ask the National Scout Organizations here to do so.

Of course, we must acknowledge that World Scouting has much work to do in the matter of equal opportunities - as Heather (Brandon) reminded us yesterday. There is a need to demonstrate at all levels fair opportunities for women and men.

At regional level, there is equally a huge amount to do to demonstrate visibly that there is equal opportunity for women and for men - Regional Scout Committees, for example.

We need to enlist the support and resources of our Scouting members throughout the world to achieve these very important goals.

I now turn to the important questions of working arrangements in Europe, on which the European Scout Conference must make recommendations.

It has now been almost exactly a year since I last addressed the European Region at the Summit Conference in Switzerland in May 1997. At the Summit Conference, I deliberately made a rather lengthy address which touched upon many technical aspects of cooperation between WOSM and WAGGGS in Europe. Today I will be happy to make a shorter and simpler presentation!

As you are all aware, close cooperation between the European Regions of WOSM and WAGGGS has existed for many years. Cooperation developed in a practical way, providing programme support, seminars and joint events planned and run jointly by both Committees, with their separate offices also cooperating to give professional support. While needing to hold separate meetings to conduct their own business, the two Committees have a record of working together very well over the years, meeting regularly as one joint body for the purpose of promoting relevant programmes and holding joint conferences from which both movements benefited.

That this cooperation was very successful is borne out by the fact that, in Helsingborg in May 1992, the WOSM and WAGGGS European Conferences, both separately and jointly, recommended by an overwhelming majority the establishment, on an experimental basis for a 6-year period and within the bounds of the Constitutions of WOSM and WAGGGS, "of one European Guide and Scout Region with one Conference, one Committee and one Office". Clearly, this recommendation was possible only because cooperation had been so good that it was considered that it could be taken one step further - that Europe could experiment with the setting up of one common Region.

The World Scout Committee supported the Helsingborg recommendations because the Committee itself had, in April 1991, adopted a Policy Statement in which it expressed its own Vision of the future that, at the dawn of the third millennium, *"the logical evolution would imply that all those who adhere to the ideals of Lord Baden-Powell work together within the framework of the same World Movement and the same World Organization"*¹. In line with its Vision of the future and in recognition of the specific situation of Europe where Scouting and Guiding had traditionally cooperated closely, the World Committee, in the same Policy Statement (i.e. a year *before* Helsingborg), encouraged its European Region to envisage, with the Europe Region WAGGGS, a specific European solution *"in the form of a single Scout and Guide Conference comprising a single Scout and Guide delegation from each country who would designate a single Scout and Guide Committee"*².

Although the Helsingborg recommendations went further than the World Scout Committee's proposal, they had a similar aim and were considered, by the vast majority of the European Associations and by the World Scout Committee, as a step towards the unity of Scouting and Guiding. The World Scout Committee therefore confirmed, in September 1992, that it shall actively work towards the implementation of the Helsingborg recommendation in the spirit of its Vision of the future of one world organization³.

When I addressed you at the Summit Conference in May last year, it was one year before the end of the experimental period. While many things had happened since the experiment started, two main facts stood out at the time of the Summit Conference:

- First, WAGGGS' rejection, at its World Conference in Denmark in July 1993, of the World Scout Committee's vision of the future of one world organization, a position which WAGGGS reaffirmed at its World Conference in Canada in July 1996.
- Second, the publication of the "Evaluation Report of the Trial Period" in April 1997, immediately before the Summit Conference, which presented the results of the evaluation questionnaires sent by the European Guide and Scout Committee to all European associations. The evaluation report showed a strong division of opinion among associations, who rated the experiment very differently. It showed serious tensions within the European Scout Region which, if they persisted, could disrupt its unity.

The experiment has now terminated. One of the purposes of running any experiment such as this one is to test out the concept in practice. Today we can say that, even if it has not been as successful as some associations would have liked, the experiment has not been a failure if we recognise the value of learning from the experience both in organizational terms and also in human terms. As former U.S. President Franklin Delano Roosevelt said, *"It is common sense to take a method and try it. If it fails, admit it frankly and try another. But above all, try something"*. An experiment is always enriching, provided we are able to draw the right conclusions - to correct the negative aspects and build upon the positive ones.

Let me just say a few words about the experiment itself, since it has sometimes been claimed that the difficulties encountered were the result of bad will on the part of some of those who were implementing it. This is incorrect. The fact is that the committees and the offices were placed in a difficult situation. A national association can belong to two world organizations without too many difficulties because it is sovereign. It can decide by itself what to keep from the two world strategies. But the Regions are not sovereign - they are just a structure of service. They are branches of the world organizations. Their role is to assist the national associations in implementing the world strategies. If you put together two branches of two world organizations with the task to define and implement a joint plan of action, while keeping the lines of responsibilities that link them to their mother organizations which have *different* plans and priorities, you create conflicts of priorities and roles or you limit the joint action to the smallest common denominator. It is not a matter of good or bad will, it is a matter of political, institutional and structural conditions. It is important to bear this in mind when assessing the experiment.

Be that as it may, at its meeting in September 1997, the World Scout Committee adopted a resolution concerning the future of the European Scout Region which is self-explanatory and which I quote below:

1. *In May 1998, the 6-year experimental period of institutional cooperation between WOSM and WAGGGS in Europe resulting from the Helsingborg resolution in May 1992 comes to an end with the separate Scout and Guide Conferences in Luxembourg.*
2. *Technically, this means that the full constitutional functions of the European Scout Region, as defined in the Constitution of WOSM and that of the European Regional Scout Organization (some aspects of which had been frozen during the 6-year experimental period) become fully operational again.*
3. *The World Scout Committee believes in close cooperation between WOSM and WAGGGS in Europe and considers that such cooperation was developing positively prior to the Helsingborg experiment.*
4. *The World Scout Committee is nonetheless willing to consider any proposals made by the European Scout Conference which build upon the positive aspects of the experimental period and which affect matters covered by the Constitution of WOSM. Such proposals must reflect the clear wish of the National Scout Organizations in Europe and maintain unity within the European Scout Region. Consequently, the World Scout Committee shall consider such proposals only if adopted by at least a two-thirds majority of the European Scout Conference, as was the case for the adoption of the Helsingborg resolution.*

What the World Scout Committee absolutely wishes to ensure, at the end of the experimental period, is the unity of the European Scout Region and its maintenance as an integral part of WOSM, as well as the Region's ability to provide support for all our member associations and to implement the decisions of the World Scout Conference in order to accomplish Scouting's mission. It is perfectly possible to accomplish this while maintaining close cooperation with the Europe Region WAGGGS.

In conclusion, I would like to emphasise that the World Scout Committee is confident that Europe, where our Movement was born, will opt for the wisest course of action concerning its future and will not propose any step that could jeopardise its role and position within WOSM. The Committee is also confident that the European Scout Region will continue to work closely with the Europe Region WAGGGS on practical youth work and joint projects and programmes rather than on joint structures. Perhaps one day we will have a single world organization, when the time is ripe for it - and so many things are happening at world level that that day may be closer than many of us realise. But that day is definitely not here yet. For the moment, therefore, let us be pragmatic and learn the right lessons from the Helsingborg experiment - after all, learning from experience, or "learning by doing", is an integral part of the Scout Method.

Thank you.

¹ Girls in Scouting and WOSM/WAGGGS Relationships. Policy Statement established by the World Scout Committee on 27 April 1991, paragraph B.

² Ibid., paragraph C. 3.

³ Ibid, as amended in September 1992

THE MISSION OF SCOUTING

Bertil Tunje
Chairman
Strategy Task Force

Dear Scouting friends,

Since the 31st World Scout Conference in Melbourne in 1988 where the document "Towards a Strategy for Scouting" was adopted, the Strategy has become the general framework for the activities of the World Organization of the Scout Movement. Ten years have now passed.

At its meeting in Oslo in 1996, the 34th World Scout Conference noted the excellent progress made in the implementation of the Strategy and reaffirmed its importance as the driving force for WOSM towards the 21st Century. It also emphasised the need to concentrate on the Mission of Scouting as a *leitmotiv* that permeates the entire Strategy to give it more substance and better focus. It therefore requested the World Committee, with the involvement of National Scout Organizations and the Regions, to develop a Mission Statement based upon the Constitution of WOSM for adoption by the next World Scout Conference in 1999.

It is important here to remind you of the reasons why the Conference put a strong emphasis on the Mission of Scouting as the future direction of the Strategy. In its evaluation of the work carried out within the framework of the Strategy up to the Oslo Conference, the World Committee and its Strategy Task Force had noted the excellent results that had been achieved in the implementation of the five strategic priorities that had been adopted by the World Conference: youth programme, adult resources, the management of NSOs, WOSM's own financial resources and the growth of Scouting. On the less positive side, it was noted that, particularly at national level, something was missing; associations which had actually carried out a true strategic review process and, as a result, adopted a strategy of their own, were not numerous. Indeed, it was noted that there was a considerable gap between the Strategy at world and regional levels and what was happening within NSOs, and that this latter aspect needed to become the major focus of the Strategy in the future. In this respect, it was concluded that the single key area in which further work on the Strategy needed to concentrate was that of the *Mission of Scouting*.

The importance of the Mission had been noted by the World Scout Committee and the Strategy Task Force before the Oslo Conference in 1996. This is why an important part of that Conference was devoted to the discussion, in Commissions, of the subjects of "Scouting for what?" and "Scouting for whom?" to begin an in-depth consideration of the Mission. The discussion by these Commissions was a key factor that led the Oslo Conference to request the development of a Mission Statement, for adoption by the World Conference in Durban next year.

At its meeting in Oslo before the end of the Conference, the World Scout Committee appointed a new Strategy Task Force to work specifically on the Mission in preparation for the next World Conference. This Task Force met several times and it wishes to inform you briefly of the results of its work.

- The Task Force began by examining the meaning and implications of the "Mission". It concluded that the Mission went beyond simply expressing the purpose of the

Movement. It also included the specificity of Scouting and its particular social function. It should also foster a sense of commitment and direction, and fulfil a unifying, mobilising and motivational function. The work on the Mission therefore requires a participatory approach through initiating and stimulating a thinking process at all levels of WOSM, and encouraging feedback.

- As an important step in that direction, the Task Force published a document entitled *"Scouting for what? Scouting for whom? Organizing and running a national workshop"*. This document adapts the methodology used during the two Commissions in Oslo for use by NSOs, in order to get Scout leaders involved in an in-depth thinking process at national level on the Mission of Scouting. This tool was sent to all NSOs in May 1997. Associations have been asked, through the annual report forms, to inform the Task Force of their use of this tool and we count very much on the input that you will provide to the work of the Task Force.
- The Strategy and the Mission have been placed on the agenda of all 6 Regional Conferences meeting this year, some of which will also be considering specific aspects of the subject through group discussions, workshops and study circles.
- The bulk of the work of the Strategy Task Force has been on an in-depth consideration of the Mission itself. In a detailed paper on which it is presently working, the Task Force analyses each of the key concepts in Scouting's Mission (such as what is meant by education, young people, voluntary, open to all, Movement, non-political, etc.) and highlights the substance of each, as well as the potential problem areas related to it. This paper will eventually become a main Conference Document and will provide the background for the discussion, by Commissions during the 1999 World Conference, of the Mission. It is the result of the work of the Commissions which will enable the Conference, on the last day, to adopt the Mission Statement that will lead us into the beginning of the 21st Century.

The Strategy Task Force counts very much on the feedback which your Region and all NSOs within it will provide in order to carry through the process successfully, since this feedback is essential if the process is to be truly participatory.

Thank you.

REGIONAL SCOUT PLAN 1999-2007

Counting down to launching the
second century of Scouting in Europe

Introduced by
Dominique Bénard
Regional Director

Introduction

The functions of a Regional Scout Organization, as defined by the Constitution of the World Organization of the Scout Movement (Article 20) are:

- *to further the Scout Movement within the Region, by promoting the spirit of world brotherhood, cooperation and mutual assistance amongst Scout Organizations within the Region;*
- *to exercise such functions as are provided for in the constitutions or other laws governing the Regional Organization;*
- *to ensure the proper implementation of the decisions and policies laid down by the World Organization which affect the Region.*

With the next World Scout Conference, to be held in Durban, South Africa, in 1999, the World Scout Movement will enter a new phase - the second century of Scouting. The Movement will have to review the way it presents and implements its mission and redefine its strategy. This effort will culminate in the year 2007 with the centenary of the Scout Movement and the World Scout Jamboree, which is likely to be held in Europe, as proposed by The Scout Association of the United Kingdom.

It is important for the European Scout Organization to join in this process, whilst retaining its specific characteristics. It will be an excellent opportunity to mobilise all the efforts needed to support the development of national Scout organizations throughout Europe, and to contribute towards the growth of the World Scout Movement.

For this reason, the European Scout Committee proposes to the European Scout Conference a 9-year regional plan covering the period 1999-2007. This plan will be revised by the Regional Conference every 3 years, according to decisions taken by the World Scout Conference as well as the evaluation of the results achieved.

This plan is not in contradiction with the will to continue and improve co-operation with the World Association of Girl Guides and Girl Scouts. It will be developed in close connection with the joint plan of action. Several projects could be developed and implemented jointly.

The European Scout Committee proposed the following plan to be adopted as the framework for regional activities during the period 1999-2007: "launching the second century of Scouting".

European Scout Plan 1

DEVELOPING AND PROMOTING OUR MOVEMENT

Related observations from development sessions 1, 14 and 16

Networking was strongly recommended. The three existing networks related to this topic are the North-South network, the Overture network and the youth platform network. These should be maintained, but with more clearly defined aims and objectives. The North-South network is supported by Jean-Luc Bertrand, World Scout Bureau, the Overture network by Jacqueline Collier, European Scout Office, and the youth platform network by Richard Amalvy, European Scout Office.

There was a need to support the European part of the World Scout Parliamentary Union and to build up better relations with both the European Parliament and national parliaments. The priority was to promote Scouting as an educational movement - not just as a leisure activity. The Region should be able to provide tools in the field of lobbying and guidelines on approaching national governments. This could be a concrete project to develop in cooperation with WSPU.

The mobility of young people needs to be improved in Europe as well as in the rest of the world. To support this, more emphasis should be put on EuroSteps, voluntary service and the exchange of leaders on the national training courses.

Equal opportunities is crucial in the promotion of Scouting as a coeducational movement. Attention needs to be focused on the needs of girls and boys, young women and young men, women and men - not on structures.

In order to contribute towards clarifying WOSM's mission, particularly during the World Conference in Durban, the European Scout Region will have to identify the challenges faced in promoting this mission in Europe. To this end, it will set itself the following goals:

- Make efforts to promote equality between men and women within regional structures, within member associations and through Scouting's educational action.
- Promote better youth policies to respond to the needs of young people in Europe by:
 - developing the World Scout Parliamentary Union in Europe
 - participating actively in the European Youth Forum
 - co-operating with European institutions and obtaining support from them to implement national or regional projects.
- Contribute towards the preparations for the centenary of Scouting and the 2007 World Scout Jamboree.
- Develop frameworks of co-operation with other Scout Regions to raise the awareness of world issues among young Europeans and develop the sense of belonging to the world family:

Africa Region

- encourage and support partnership between Scout associations in Africa and Europe in the spirit of the Marrakech Charter and within the framework of the north-south informal network;
- promote development education.

Arab Region

- share information, invitations and programme and training materials through regular Euro-Arab meetings;
- encourage twinning, youth exchanges and joint leader training among associations in the two Regions;
- develop the Mediterranean network on peace education, "Bridges of Culture", in partnership with UNICEF;
- support the development of the Palestinian Scout Association;

Asia-Pacific Region

- encourage youth exchanges and participation in national and regional jamborees in the two Regions;

Interamerican Region

- develop and produce joint publications in the field of youth programme and adult resources;
- provide opportunities for young volunteers to gain work experience in the two Regions;

Eurasia

- encourage partnerships between associations, youth exchanges and joint leader training courses.

European Scout Plan 2
**BETTER SCOUTING
 FOR MORE YOUNG
 PEOPLE**

**Related observations from
 development sessions 5, 7, 8, 9,
 10, 11, 12 and 15**

The top priority is the implementation of the World Programme Policy using RAP. Implementation should be supported through regional and sub-regional events, with the focus on RAP. Different topics should be included, such as: youth involvement; environment; Lands of Adventure; the Great Family; conflict resolution and tolerance building; spiritual development. It is, however, very important that the focus is kept on the fundamentals and the implementation of youth programme in general, not merely on limited aspects of it.

By using RAP to develop or update a youth programme a lot of aspects of the differences between the sexes are taken care of. However, it is important for the Region to be able to give advice and to do some research in the field of co-education.

In addition to seminars, there should be meetings for the National Programme Commissioners and Executives to be updated on the latest developments and to share experiences. There should be a Youth Programme Committee on regional level to provide

Implementing the World Programme Policy, which was reconfirmed by the last World Scout Conference, remains a priority for the European Scout Region. The efforts of the last two triennia to develop the *Renewed Approach to Programme (RAP)* and to improve the programme for the senior sections (*Europe For You !*) need to be continued. This fulfils the needs both of new associations in central and eastern Europe, which are working hard to develop their programmes, and of older associations which are becoming aware of the importance of updating their proposals.

The European Scout Region proposes to continue to develop and disseminate RAP, as well as to mobilise efforts, combine initiatives and encourage associations to share their experience relating to three concrete projects focusing on different age ranges.

RAP

- The "RAP User's Guide" will be presented and distributed at the European Scout Conference in Luxembourg. Its aim is to give National Programme Commissioners and their teams practical hints on how to implement RAP.
 - This work will be further supported, from the end of 1998, by the publication of "The Green Island", a story about a national programme team which shows how RAP can be used in concrete situations.
 - The "RAP User's Guide" and "The Green Island" are complementary documents which should be distributed and used together. The Region will support the publication and diffusion of these documents in national languages.

Europe For You !

- This programme for young people aged 16-22 has proven to be a great success during the last few years. It will be continued and further developed in order to encourage the improvement of programmes for the senior sections (Venture Scouts and Rovers). The projects linked to EUROPE FOR YOU ! are:
 - the PASSPORT FOR EUROPE, of which several thousands of copies in different languages have already been distributed;
 - EUROSTEPS, which bring thousands of young people together and are multiplying every year;
 - WHERE TO STAY IN EUROPE, published annually;
 - the EUROPEAN VOLUNTARY SERVICE, whose pilot phase began in 1998 with eight young long-term volunteers and which will grow during the next few years;
 - the EUROPEAN CAMP STAFF PROGRAMME, for short-term volunteers;
 - the biennial EUROPEAN GUIDE AND SCOUT CENTRE MANAGERS' CONFERENCE;

as well as innovative projects such as:

- the *Peace Cruise*, to train young people in conflict prevention and resolution skills during a cruise in the eastern Mediterranean;
- *Eurofolk*, Europe's only regular international event for young people aged 16-20 which aims to promote intercultural understanding.

Lands of Adventure

- The *Lands of Adventure* project aims to support the development and improvement of programmes for 11-15 year-olds through challenges and activities linked with RAP.
 - Scout Centres throughout Europe will be encouraged to organise such activities.
 - To support the *Lands of Adventure* programme, an international handbook for Scout leaders will be produced in co-operation with the Interamerican Scout Region.

The Great Family

- *The Great Family* is the World Scout Family introduced to children.
 - The Great Family will provide activity ideas, games and challenges to improve programmes for 7-11 year-olds based on RAP and the International Convention on Children's Rights.
 - To support *The Great Family*, an international handbook for Cub Scout leaders will be produced in co-operation with the Interamerican Scout Region.

Related observations from development sessions 5, 7, 8, 9, 10, 11, 12 and 15 continued

input for seminars and meetings. The main role for the committee should be to gather information, identify problematic areas and plan and run high-quality seminars.

Europe For You needs to be promoted even more. The main problem is lack of knowledge about the programme and thereby too few participants. There is a need to tighten up some of the EuroSteps in order to keep the whole programme in line with the fundamental idea. "WorldSteps" could be considered as a programme for the many young people who take a year to travel around the world.

Environment should be taken up as cross-border idea for Scouting in Europe. Environmental activities will fit well in a Scout programme as a service to the community. Environment or nature is independent of national borders, therefore a network focusing on the environment should be encouraged to come up with ideas on how to integrate environmental activities into youth programme and how to get in contact with environmental organizations in order to build partnerships.

European Scout Plan 3 **THE ADULTS WE NEED**

Scouting in Europe has a strong tradition of leader training and the Region will build upon this tradition in order to support national associations in implementing the Adults in Scouting policy through training and management.

EuroModules on Adult Resources

- In cooperation with national Scout associations, modules on adult resources will be developed to cover various key functions such as Unit Leader, Group Leader, District Commissioner, Programme Commissioner, Training Commissioner, Field Executive, National Executive, etc.

Each *EuroModule* will propose ideas and practical hints relating to tasks such as:

- formulating job descriptions;
- establishing mutual agreements,
- undertaking personal reviews,
- developing personal training projects;
- providing personalised support.

National associations will be encouraged and supported to integrate the *EuroModules* on adult resources into their own training schemes in order to implement the Adults in Scouting policy and encourage greater mobility in the field of leader training.

The European Adult Resources Network

- A network of people responsible for adult resources will be developed in Europe with the aim of creating and disseminating the *EuroModules* as well as encouraging their use.

Management

- Training in modern management methods for voluntary youth organizations will be offered at Kandersteg International Scout Centre through regular seminars for voluntary and professional leaders.

Related observations from development sessions 3, 8, 11 and 15

There is still some scepticism about Adults in Scouting. What is needed are some additional tools on some of the concrete steps in Adults in Scouting. The three main obstacles are still the mutual agreement, review and how to manage a modular training scheme.

The Region should encourage leader mobility. Leaders should be encouraged to attend training abroad, mainly as a part of their personal development, but also to get ideas and inspiration for their work in the association. This initiative will also encourage more youth mobility in the longer term.

The Region should address the fact or problem that in some associations there is a tendency for leaders to be very young - too young to carry out the educational obligations of the Movement.

Emphasis should be put on the equal opportunities of men and women in WOSM. We must fight the fact that some people seem to link this with structural questions. A document on this matter is being produced by the World Scout Committee and we will have to promote it in Europe. By focusing on sub-regional activities, the Region should support the networks already established and encourage associations in the same linguistic area to work more closely together. These sub-regional activities should focus on the implementation of Adults in Scouting.

European Scout Plan 4
**REGIONAL
COMMUNICATION
NETWORK**

Scouting in Europe has not yet taken full advantage of all the available opportunities to improve communication through the use of modern technologies which are now widely accessible. Ideas, proposals and new experiences are not disseminated quickly or widely enough. Many associations find themselves "reinventing the wheel" and international co-operation is often perceived as difficult, expensive and time consuming. In order to overcome these difficulties, the Region proposes to develop an efficient regional communication network comprising the following elements:

A regional electronic communication system <euro.scout.org>

- Each association will be linked to the Internet.
- Communication by e-mail will be promoted and developed.
- The regional home pages on the World Wide Web will be further developed in order to provide national Scout associations with direct access to updated information and to facilitate communication and co-operation by using news groups and mailing lists specialising in specific topics.
- Electronic media and databases will be developed and made available to national Scout associations in order to provide them with the fastest possible access to the resources they need.

**International Network for Training and Educational Resources -
Réseau d'Elaboration de Matériel Educatif (INTER-REME)**

- A network of people involved in the production of educational and training material will be created.
- The members of the network will be able to contribute to the production of educational and training material to support the implementation of the youth programme and Adults in Scouting policies.
- The first aim of this network will be to help national associations, particularly the new ones, to establish a national resource centre able to produce modern and useful educational and training materials to support the implementation of the youth programme and Adults in Scouting policies. This will be done through:
 - exchanging skills and expertise;
 - using electronic communication methods;
 - organising European workshops and seminars.
- The second aim of this network will be to promote international co-operation in the production of educational and training materials by supporting the adaptation and translation into other languages useful materials already existing at national or international levels. In support of this effort, the network will compile a directory of existing publications in the fields of youth programme and adult resources and make it available to associations which are interested.

**Related observations from
development session 13 and parts
of others dealing with
communication aspects**

The Region should develop an electronic network to replace some of the normal mailings currently sent. However, this development must not put the associations which do not have the means to do this at a disadvantage. These associations should be encouraged and helped to reach the level required to communicate effectively using electronic means.

The Region should provide a database of the publications available, including those produced by the Region, the World Scout Bureau and national Scout associations. A seminar should be arranged to provide associations with the necessary skills and knowledge to communicate effectively with the outside world.

European Scout Plan 5

SUPPORT TO THE DEVELOPMENT OF NATIONAL MEMBER ORGANIZATIONS

In order to help national organizations adapt and implement the world strategy through their own development plans, the European Region will develop the following projects:

- A modern and effective European Scout Office
A new concept of Regional Office will be studied and implemented in order to respond better to the needs and expectations of national Scout associations and to improve the co-operation between volunteers and professionals at European level.
- The European Scout Foundation
The European Scout Foundation will be developed in order to cover at least one third of the current level of the ordinary budget of the Region. It will also support fund-raising initiatives taken by national Scout organizations.
- A European Scout Centenary Fund
With the support of the Fund for European Scouting (McIntosh Bequest) and the European Scout Foundation, a special fund of two million dollars will be created to support innovative projects relating to the implementation of the world strategy presented by national associations. This fund, aimed at stimulating the development of Scouting in Europe, will be called the European Scout Centenary Fund. Projects supported by this fund will be presented in the Global Development Village or in the World Scout Centre of the 2007 World Scout Jamboree.

Related observations from development sessions 2 and 18

Management training should be developed, offering regular training events in the fields of strategic management, membership management (growth) and financial management. By having these three events we should be able to improve the management of the national associations, and provide useful training for top executives and volunteers. Some of these seminars should take place in central and eastern Europe.

IMPLEMENTATION

In order to implement this regional plan in close co-operation with national Scout associations, the European Scout Committee will establish an appropriate regional support structure involving volunteers and executives from the European Scout Office.

RESOLUTIONS

**adopted by the
16th European Scout Conference**

1/98 Committee's Report

The Conference

- approves the report of the European Scout Committee for the years 1995-1998.

2/98 Treasurer's Report

The Conference

- accepts the report of the Regional Treasurer
- approves the European Scout Region's audited financial statements for the financial years 1994-95, 1995-96, 1996-97.

3/98 Coeducation

The Conference

- considering that the World Organization of the Scout Movement is open to girls and boys, women and men
- considering that all associations in the European Scout Region are working with coeducational methods
 - encourages European associations to share their experiences in coeducation
 - urges the European Scout Committee to support European associations in evaluating and developing their coeducational methods.

4/98 Youth Programme

The Conference

- considering that there cannot be better Scouting for more young people without attractive youth programmes
- wishing that more time at the Regional Conference be devoted to discussing how to develop youth programmes which meet the needs of today's youth
 - urges that more attention be given to the practical aspects of Scouting when formulating the agendas of the European Scout Conference
 - requests that seminars be organised to help national associations improve leaders' ability to design modern, interesting and attractive programmes for children and young people
 - requests that a database be considered to collect new and creative ideas from all the associations which will be at the disposal of everybody who wishes to enrich their programmes and make them more attractive.

5/98 RAP

The Conference

- noting that the European Scout Plan proposes the publication and dissemination of the Renewed Approach to Programme (RAP)
- considering that this methodology can be used to promote and develop our Movement

- requests the European Scout Committee to give high priority to the dissemination of the RAP material
- requests that direct support be provided to national Scout associations to implement RAP and adapt the tools to groups with specific needs
- encourages closer links to be made between the youth programme and adult resources policies to support the development of national Scout associations.

6/98 European Jamboree

The Conference

- recalling that the European Scout Plan aims to promote better Scouting for more young people
- wishing to contribute to the work already underway to develop RAP by proposing activities
- noting that a pilot group has been set up by six associations in France, Poland, Spain and the United Kingdom
 - proposes that a European Jamboree be organised in 2001 within the framework of the European educational proposal for young people aged 11-15 called "Lands of Adventure"
 - requests the European Scout Committee to support this event as a regional event
 - urges national Scout associations to promote this event and encourage the participation of young people aged 11-15 throughout Europe.

7/98 Central and Eastern Europe

The Conference

- considering that there is a need to support and promote Scouting in central and eastern Europe
 - strongly recommends that the European Scout Region organises European events and seminars in the countries of central and eastern Europe.

8/98 Adults in Scouting

The Conference

- looking forward to a better future for Scouting in Europe which will involve more young people, boys and girls
- greatly valuing the important role played by adults, male and female, in Scouting
- believing that greater emphasis should be given to the Adults in Scouting policy
 - calls on the European Scout Committee to allocate the necessary resources to adequately support these efforts
 - encourages national associations to take the necessary action to implement the Adults in Scouting policy according to their needs.

9/98 EuroModules

The Conference

- appreciating that the European Scout Plan proposes the creation of EuroModules and a European Adult Resources Network
- believing that it is necessary for these tools to correspond as closely as possible to the needs and specific cultures of our associations
 - requests the European Scout Committee to organise a meeting of the people responsible for adult resources at national level in each association, in order to:
 - adapt the tools produced at world level to European and national situations
 - encourage the sharing of successful experiences
 - set up a network to examine issues relating to the management of adult resources.

10/98 Implementation of the European Scout Plan

The Conference

- believing that out-sourcing to national associations offers the opportunity for the Region to create ownership of work with programme and training development
- recognising that out-sourcing gives a possibility to save staff resources and financial resources in the Region
 - recommends that the European Scout Committee involve national associations in actively planning and running activities, events, seminars and workshops in order to facilitate the implementation of Adults in Scouting and youth programme development
 - recommends that the European Scout Committee and national associations work actively to implement the elements of the Scout Plan within the region and their own associations.

11/98 European Scout Plan 1999-2007

The Conference

- having considered the presentation of the European Scout Plan
- and noting the preceding resolutions adopted by this Conference
 - formally adopts the European Scout Plan 1999-2007.

12/98 Anti-personnel Mines

The Conference

- considering that there are several dozen million anti-personnel mines spread throughout the world and statistically, someone steps on a mine every twenty minutes
- noting that a large number of their victims are children and civilians living in a country in peace time

- reminding its members that the problem is a humanitarian and not a political one and that Scouting, as B.-P. said, is a Movement for peace education
 - requests the World Scout Committee, the European Scout Committee and national Scout associations to lobby the competent authorities to impose a total ban on the manufacture, export, stockage, transport, trade and use of all types of anti-personnel mines.
 - requests that activities and educational material be used to raise awareness of this problem.

13/98 Financial Reports

The Conference

- believing that the financial reports should, in the most transparent and self-explanatory way, inform the Member Organizations on the income, expenditure, balance and budget of the reporting and planning period respectively
 - requests that the income and expenditure accounts, as well as the balance sheets, be detailed and annotated so as to provide sufficient and concise information on the exact origin and nature of the amounts
 - suggests that the budget follows the structure of the accounts
 - suggests that the costs split or shared between the ordinary account and the Fund For European Scouting be shown in a transparent way
 - suggests that the budget of the Fund For European Scouting be published together with the ordinary budget.

14/98 The euro

The Conference

- considering that within the European Union there will be, as of 1 January 1999, a monetary union between eleven member states
- noting that therefore a new currency, the *euro*, will emerge as the currency in Europe for the largest part of our continent
- aware that almost all multinational companies and organizations in Europe have therefore started to change their internal financial services in a way that they will be able to deal in the *euro* as early as possible, whether located within or outside the “*euro-zone*”
- urges the European Scout Committee to prepare together with the management of the European Region the change of the financial systems of the region into the *euro*, so that
 - financial reports on the regular accounts of the region are set in *euros* in the future

- payments by associations can be made in *euro*
- and payments of the European Region are made in the same currency

so that the long-term monetary stability of the European Scout Region is ensured.

15/98 Statement on Relationships

The Conference

- respecting that the World Association of Girl Guides and Girl Scouts (WAGGGS) and the World Organization of the Scout Movement (WOSM) are two separate and independent organizations with different membership policies
- considering the fact that both girls and boys can be members of either WAGGGS or WOSM
- believing that all girls and boys should have a fair opportunity to become a member of either WAGGGS or WOSM through their own choice
- believing that no administrative decision should restrict the membership opportunities of young people
- being aware that the above points particularly concern young people in a country where a Scout and Guide national organization is a member of both WOSM and WAGGGS
- recognising that in such a case young women cannot become members of WOSM and young men cannot become members of WAGGGS, even when they are already implementing and promoting the missions of those organizations
 - recommends that the World Scout Committee review the *Statement on Relationships* with the World Board WAGGGS, in order to ensure the right of Scout and Guide national organizations to determine their membership according to the needs of young people in their countries.

16/98 Scout and Guide National Organizations

The Conference

- considering that it is the task of the European Scout Region to support its national associations in the delivery of better Scouting for more young people
- noting that in some of its national associations (SAGNOs and SAGAs) volunteers work hard to fulfil the mission of WOSM without, as an individual, being members of WOSM (female members of a SAGNO)
- acknowledging that the World Scout Conference in Oslo (Resolution 6/96) asked the World Scout Committee to facilitate the situation of SAGNOs and remove to the maximum extent possible the obstacles presently facing their operations
- aware that the World Scout Committee, attempting just that, has recently (in circular 29/97) stated that in its opinion female members of a SAGNO may participate on an equal

footing with members of WOSM in all non-statutory events organised by WOSM

- requests that the European Scout Committee immediately enables participation on equal terms (e.g. equal fee, equal possibility of participation, equal role, etc.) for any member of a national association regardless of the individual membership of this member, at all seminars, meetings and networks of the European Scout Region that assist the national association in its work, help the European Scout Region and do not primarily cater for needs of personal growth.

17/98 Future Cooperation

The Conference

- recognising that Guiding and Scouting in Europe, and around the world, exist to serve young people better;
- accepting that the purpose of the European Scout Region and the European Region WAGGGS is to give maximum support to all Associations;
- believing that programmes and actions should be developed that appeal to all European Associations, and which do not exclude or discriminate against any Association;
- believing that successful common work between WAGGGS and WOSM in the European Guide and Scout Regions offers advantages and added value;
- with the benefit of the experience of the experiment authorised by the Helsingborg Conference, accepting that work at regional level within the respective policies of WAGGGS and WOSM can often be achieved by effective co-operation between the Committees, staff of the regional offices and member Associations;
- reaffirming that the primary function of regions, both within WOSM and WAGGGS, is to further the purpose of each of the two world organizations in the specific area covered by its region and that nothing in the proposed recommendation is intended to affect that function.
 - recommends that there shall be two separate conferences that will partly work in joint sessions. The joint sessions of the two Conferences shall be known as the European Guide and Scout Conference.
 - The European Scout Conference and the European Guide Conference shall take place at the same time and in the same venue. Adequate time will be allocated for the joint sessions of the two conferences.
 - The constitutional European Guide Conference and the constitutional European Scout Conference deal with business in accordance with the constitutional requirements, the strategies and policies of the respective World Bodies and with other topics.

- The Conferences working together will deal with joint themes, projects and activities and will express needs and wishes for the development of the joint work of Guiding and Scouting in Europe. The joint sessions shall provide a platform for sharing information, discussing issues of common interest and proposing joint work and projects.
- recommends that there shall remain two constitutional committees:
 - The European Scout Committee and the Europe Committee WAGGGS, each elected by their respective member organizations will continue to exist. The European Guide Conference will elect the Europe Committee WAGGGS and the European Scout Conference will elect the European Scout Committee.
 - The Committees will usually meet at the same time and in the same venue. Adequate time will be allocated to meet jointly. This shall enable the Committees to implement the decisions taken by the two Regional Conferences.
- recommends that regional plans shall be prepared on the following basis:
 - Two Triennial Plans of Action
 - To implement world strategies, the European Scout Committee and the Europe Committee WAGGGS shall prepare their own plans of action, for decision by the respective conferences.
 - A Triennial Joint Plan of Action
 - A joint plan of action will be formed based on the two triennial plans of action and the Charter for Guiding and Scouting in Europe. The Committees will propose which items on each plan of action would be mutually beneficial to be worked upon in co-operation and incorporate these in the draft joint plan of action. Suggestions and proposals from the Conferences may also be incorporated in the plan of action. This joint plan shall clearly define the scope of co-operation and it shall set the priorities for joint projects and actions for the subsequent three years.
 - Decision making on the Triennial Joint Plan of Action.
 - Both regional Conferences shall vote separately on the Joint Plan of Action.
 - Points that have not been accepted by both regions will not be included in the Joint Plan of Action, but may be implemented by

- one region on its own.
 - The two Committees shall keep each other informed on specific separate projects and plans.
- recommends that a coordinating group be formed to coordinate the joint work as agreed upon by the two committees:
 - It shall be composed of the following persons:
 - The Chairman and the Vice-Chairman of the European Scout Committee
 - The Chairman and the Vice-Chairman of the Europe Committee WAGGGS
 - The Executive for the Europe Region WAGGGS
 - The Director of the European Scout Region
- recommends that there shall be two staff teams:
 - The Europe Region WAGGGS team and the European Scout team, each with clearly defined management and specific lines of responsibility.
 - The two staff teams will implement and support the respective separate Regional Plans, the strategies of their respective World Organizations as well as the Joint Regional Plan. There shall be a clearly defined amount of time, during which each office has to serve for joint projects and actions.
- recommends that, based on the Joint Plan of Action, the coordinating group shall coordinate joint projects; such projects being implemented by members of the Committees, members of the staff teams or representatives of member Associations.
- recommends that on the basis of the triennial Joint Plan of Action, the Director of the European Scout Region and the Executive for the Europe Region WAGGGS shall prepare a yearly budget relating to financial and human resources, after consultation with the respective World Bureaux in order to avoid conflicts of interest and priorities, for approval by the two Committees.
- recommends that the working arrangements described in this resolution shall be achieved without an increase in fees payable to the regions by member associations.
- further recommends that the WOSM World Scout Committee and the WAGGGS World Board be advised of the Conference request that there should be separate offices for the two staff teams, and that (subject to

being financially and administratively advantageous) these offices be located together.

18/98 **Courtesy 1**

- The 16th European Scout Conference expresses its profound respect and deepest gratitude to His Royal Highness the Grand-Duke Jean and Her Royal Highness the Grand-Duchess Joséphine-Charlotte of Luxembourg.

19/98 **Courtesy 2**

- The 16th European Scout Conference expresses its most sincere thanks to the following people who made a substantial contribution to the success of this Conference:
 - The President of the European Commission, Mr Jacques Santer
 - The Prime Minister Jean-Claude Juncker and the members of the Government of Luxembourg
 - The President of the Chamber of Deputies, Mr Jean Spautz
 - The City of Luxembourg
 - The Coordination Committee for the Installation of European Institutions and Organizations, represented by Mr Jean Mischo, former Chairperson, and Ms Martine Schommer, current Chairperson
 - The European Union represented by Mr Jul Christophory, Head of the Permanent Representation of the European Union in Luxembourg
 - The Director and the Staff of the Luxembourg Conference Centre
 - The numerous businesses and individuals without whom the Conference could not have taken place.
- The Conference expresses its heartfelt appreciation to the Guide Associations and Scout Associations of Luxembourg, and in particular their Host Committee, for their excellent work in hosting the Conference.
- The Conference records with pleasure the presence of the following guests:
 - The Chairman of the World Scout Committee, Mr Francisco Roman, and the Vice-Chairmen Ms Jocelyne Gendrin and Mr John Donnell
 - The following members of the World Scout Committee: Mr Garnet De La Hunt, Mr Stein Løvold, Mr Patrick Lyon, Mr Garth Morrison and Mr Costas Tsantilis
 - The Secretary General, Dr. Jacques Moreillon
 - Deputy Secretary Generals, Mr Malek Gabr and

Mr Luc Panissod

- The Chairman of the Strategy Task Force, Mr Bertil Tunje
- The Chairman of the Asia-Pacific Region, Mr Felix Li Tai Ho
- The Chairman of the European Scout Foundation, Mr Stewart Hawkins
- Representatives of Scout associations in the following countries: Canada, Japan and the United States
- Observers from the following countries: Albania, Bosnia and Herzegovina, and Bulgaria.
- The Conference expresses its thanks for the presentations made by the organisers of the following events:
 - The 35th World Scout Conference, Durban, South Africa
 - The 19th World Scout Jamboree, Chile
 - The 11th World Scout Moot, Mexico.
- The Conference offers its sincere thanks and appreciation for their services to the retiring members of the European Scout Committee, and to the European Scout Office staff.

Concluding remarks from the address of

**DR. JACQUES
MOREILLON**

Secretary General
World Organization of the Scout Movement

Yesterday, many people approached me - as well as other members of the World Scout Committee - on the question of the location of the European Scout Office, which seems of particular concern to many participants of the Conference. I told them that, in fact, World Scout Committee Chairman, Frankie Roman, had already answered that question in his speech, but it seems that this has not been understood by all and that clarification is still needed. I shall therefore give such clarification now.

We all agree that we have made an experiment and that it is now over. Basically this means that, normally, things automatically go back to the situation which existed before the experiment started and this covers the location of the European Scout Office.

In fact, in the opinion of the World Scout Committee, the location of the office is essentially a *management decision* and we would prefer that this Conference would recognise this and thus leave the decision to the World Scout Committee.

However, we are all engaged in a democratic process; in case the Conference would nevertheless decide to express itself on this subject, then (as Frankie Roman indicated yesterday) *if* there is a very clear wish in favour of keeping the two offices in the same city or even under the same roof, the World Scout Committee will take this element into account in deciding about the location of the office.

However, this matter is not only one of procedure but also one of substance. And substance here is not only money. Much of the debate over this question has been about costs and finances. Of course money is important, but it is not everything. We do understand the motives of those who wish us to keep sharing the same roof with WAGGGS in Europe and we are not insensitive to their arguments. We also agree that cohabitation has had positive aspects.

However, sometimes choices have to be made and, for us, this is mainly a choice about our *identity*. The identity of Scouting, of World Scouting and of *boys and girls* in Scouting. If we no longer stay under the same roof as WAGGGS at the end of the experiment, it is not that we would be running away from our sisters. In fact I, like Frankie Roman, am also still hoping to see the day when we shall have a single World Organization for all the boys and girls inspired by the ideals of Baden-Powell. But until WOSM has reasonable assurances that this will happen, it is important that we maintain clarity in our relationships with WAGGGS, that we do not live in ambiguity and that we do not lose our identity. It is not because one wants to *become* one single entity some day, that one should *appear* to be one single entity until that day.

On the contrary - it is by being ourselves, by keeping our own Scout personalities, by attending first to our own WOSM priorities, by keeping our links to the family of World Scouting that we shall best contribute to a successful merging with WAGGGS, if and when the time comes for it. Being under the same roof is not the only way to collaborate, even if having one address has been helpful to many associations in Europe especially to SAGNOs. In fact recent experience has shown that cohabitation may lead to *lesser* collaboration. This said, I understand those who want us to

appear, already today, as only one entity by being under the same roof; I appreciate and respect their motives. But I, for one, believe that, if we continue to dilute our own identity and to sacrifice our WOSM priorities in the hope of, one day, becoming one entity with WAGGGS, we in fact push that day further away; for ambiguity is not a good basis on which to build a common future and the sacrifice of one's own priorities could only be justified by the certainty of such a common future.

For the time being, we consider that our first duty is to our WOSM members, the boys and girls who are in Scouting; we must regain the full capacity and independence to serve them as best we can, in *full but free* cooperation with WAGGGS. And such full and free cooperation does *not* require the sharing of premises.

I hope that I have answered those who requested to better understand the position of the World Scout Committee, as well as my own, on this question and I wish you a good, Scout-like, debate and decision.

Thank you.

Address by
**ALEKSANDER
LUCZAK**
President
World Scout Parliamentary Union

Dear friends,

It is a great honour for me to participate in the European Scout Conference. I know that during the Conference you have already discussed and you will discuss some very important issues for Scouting in Europe. In my life I have never even dreamt of having an opportunity to address many distinguished Scout leaders during a such important meeting. I would like to thank you very much for your invitation and for your very warm hospitality. I would like to dedicate my short presentation to the World Scout Parliamentary Union - an international organization created to support the Scout Movement of which I have the honour to be the President.

Today there are more than 25 million Scouts and leaders in 216 countries and territories and the Scout Movement continues to grow. Scouting's main priorities have always been and always will be acceptable to different cultures. These priorities are universal to Mankind and this is why Scouting works so efficiently all over the world.

Scouting is a movement of young people and for young people supported by adults. Both young people and adults work in partnership, learning life from each other. As stated in the Constitution of the World Organization of Scout Movement: *"The purpose of the Scout Movement is to contribute to the development of young people in achieving their full physical, intellectual, social and spiritual potentials as individuals, as responsible citizens and as members of their local, national and international communities"*. During the past years Scouting has proved that these words are not meaningless. The Scout Movement has proved that it plays a very important role in the process of educating a young person. This is the reality.

Over 30 years ago I was a Scout myself. Although, I am no longer an active member of a Scout organization, I still feel like a Scout. This is something that I have in my soul and in my heart. I associate the greatest years of being young with Scouting. Scouting in my life was a period of learning by doing, just as it was described by Robert Baden-Powell: achieving challenging tasks, working in a Scout patrol and troop, gaining knowledge about my homeland - Poland - and having great fun. This is what has developed my personality.

From its very beginning, Scouting has had its supporters. The first, very natural supporters of the Scout Movement were the parents of children educated through Scouting. As the Movement continued to spread all over the world, Scouting gained new supporters: presidents, members of governments and also parliamentarians. Very often these decision-makers grew up within the Scout Movement and now they can give credit for the education which helped them become the leaders they are. I believe that Scouting has had a very strong influence on my life, too. I am thankful for what Scouting has given me.

In 1991, in Seoul in the Republic of Korea, some 60 parliamentarians representing 22 countries attended the Constituent Assembly of the World Scout Parliamentary Union. This organization unites Scout-oriented parliamentarians from all over the world to bring them into closer contact with the World Scout

Movement. The World Scout Parliamentary Union unites those parliamentarians who believe in Scouting as an effective educational method. These parliamentarians created National Scout Parliamentary Associations which are working energetically to support Scouting initiatives. The World Scout Parliamentary Union's aim is to strengthen both Scout organizations and the World Scout Movement.

I assume that many of you would like to ask how parliamentarians can support Scouting and how they can strengthen Scout organizations. The lawmakers in each country can help the Scout Movement achieve its objectives for young people because they make laws which shape the future. We have the ability to directly influence the executive power and we can set up a network of contacts. We can explain to our fellow parliamentarians how Scouting can help in solving current youth problems and what an important role Scouting can play in the process of preparing young people to become responsible citizens.

Scouting needs supporters to become more and more effective. One of the principles of Scouting's educational system is self-development. Each Scout improves his or her personality and tries to become better and better. The Scout Movement also has to develop itself, to become more effective and to meet the needs of modern society.

Many of you are probably afraid that establishing a National Scout Parliamentary Association within the parliament will involve Scouting in politics and destroy the non-political status of the Scout Movement. The World Scout Parliamentary Union stresses that National Scout Parliamentary Associations must include parliamentarians from all main political parties. Scouting links are often much stronger than the political differences separating parliamentarians.

The Polish parliament is dominated by post-communist political parties and those linked to the "Solidarity" movement. Although there are very many political differences between the parties and the debates in the parliament are full of conflicts, parliamentarians have succeeded in creating a Parliamentary Team of Friends of Scouting. This team involves over 140 members of parliament who have managed to put aside political differences and have started working together to support Scouting in Poland. This is a very good example of how strong Scouting's roots are.

At the end of my presentation, I would like to assure all of you that parliamentarians do believe in Scouting as an effective educational method and Movement. Scouts and parliamentarians have much in common. There are three beliefs that we share: our belief in democracy, our belief in Scouting and our belief in the brotherly love of Mankind. Let these words become a strong basis for cooperation between Scouts and parliamentarians.

Thank you.

Presentation by
JOHN MOFFAT

Director
Kandersteg International Scout Centre

It is with great pleasure that I am standing before you today at the 16th European Scout Conference, and I would like to start by thanking the European Scout Committee for giving me the opportunity to address you.

Ninety-one years ago, an elderly British gentleman had a dream. That dream led to the establishment of what is now the biggest youth movement in the world, the World Organization of the Scout Movement.

A few years after *that* dream, the same elderly gentleman had *another* dream that took him to the heart of the Swiss Alps, along with an elderly Swiss gentleman. I think it is very fortunate for all of us that dreams were so fruitful in those days!

This second dream led, 75 years ago, to the establishment of a unique place, Kandersteg International Scout Centre. This Centre was to become the only World Centre of WOSM - the International home of Scouting and the Permanent Mini Jamboree - where Scouts and Guides from all over the world can meet each other at any time.

Since then, many things have changed. New buildings have been constructed, new ideas introduced, new programmes developed and new directors appointed, but the essentials remain the same. That is that young people from all over the world can come and meet and learn from each other in the special atmosphere of Kandersteg.

These young people are given the opportunity to develop themselves physically, spiritually, socially and intellectually through as wide a range of options as possible. They can have lots of fun together and take part in many new activities - sometimes successfully; at other times it's more a case of learning by crashing! The Centre also offers a place to learn more about the common links we all have - the principles, aims and methods of working together as a team when facing new challenges.

As *the* World Centre then, Kandersteg has an important role to play and this is why I am standing before you today in my official World uniform. Now though, I want to become a little bit more local and talk about Kandersteg in a European context.

Since Aidan Jones talked to you in Salzburg about how Kandersteg International Scout Centre was "helping young people to grow", around 27'000 people, young in heart if not in body, have experienced the "Magic of Kandersteg".

In June 1996, a large new extension was added to the Centre, made possible particularly due to money provided by the Fund for European Scouting. This allows us to offer far more opportunities to all our guests, whether they come in the summer or in the winter, and thanks must go to the European Scout Committee for supporting Kandersteg in such an important way.

The opportunities given to the young people are helped by the support of many others, individuals and associations. Many of the organizations here today actively support the Centre as members or by providing staff and guests, and also here today are several members of the Kandersteg Committee, who assist myself and the staff in the work we do.

When the Centre opened, one of the very first countries to 'own' a room was Poland - and I am very pleased to say that, later this year, we will be opening the new Polish room. If any other country would like to have a room as well, please see me afterwards!

And so, we come from the World through Europe to a tiny little village in the Swiss Alps - and I am sure you will be relieved that I have not been given as much time to talk to you as others!

I know many of you have visited the Centre and have seen the beautiful mountains that surround it. This gives us the perfect base for our theme of Alpine High Adventure. As BP said, "Climb in company, but when you reach a glorious summit with its vast unearth-like outlook, sit alone and think". Or, as many of our guests put it, "How much further is it to the top?!"

In the winter, our guests can take part in a wide variety of activities based on the thing that makes everyone a child again - snow! In January, we hosted a Management Seminar for Central and Eastern European Associations and it was interesting to watch many International Commissioners, Chief Scouts and European Scout Committee members having a great time in the snow and on sledges!

As José Warletta mentioned in his report yesterday, we have developed a considerable environmental programme for our guests over the past two years and we are trying to show the young people "how full of beautiful and wonderful things God has made the world for them to enjoy".

Perhaps most important though, is the third theme of the Centre, that of International Friendship. Giving people the chance to meet others from different countries, cultures and ways of Scouting. Bringing them together in a wonderful place and allowing them to learn, develop and have fun. This is possibly the greatest service we can offer our young people, boys and girls. It is crucial for all of us, for - at the risk of using a cliché - these young people are our future.

This year, the Centre is celebrating its 75th Anniversary. I have met people here this week who were first at Kandersteg in 1953 for the 5th World Rover Moot - but I will not ask them to identify themselves now! Maybe somebody was in Kandersteg even earlier than this? With all of them though, their memories of their time in Kandersteg are still very vivid, which is a great sign. When someone says to me, "I don't want to go home", I know that he or she has experienced some of the magic.

This magic is often not easy to define, but is easy to see in the faces and thoughts of the young people themselves. First and foremost, Kandersteg is about giving young people today the possibility of experiencing a wonderful time that they will still remember many years later.

Kandersteg International Scout Centre is a place where young people can scale new heights, achieve ambitions and grow, as individuals and as members of our organization. With your help, they will continue to live BP's dream, be contented with what they have got, make the best of it and be able to leave the world a little better than they found it.

Thank you.

Address by
DAVID BULL
Newly elected Chairman
European Scout Committee

Thank you for your support and friendship. Your new committee is ready to be of service to you. I should perhaps mention that the male members of the committee are honoured to be working with the first woman to be elected to the European Scout Committee, Thérèse Bermingham.

I join the Conference in thanking the outgoing committee for all their work over the last triennium. They have been an example to us all. I would also like to say how much the new committee is looking forward to working with the staff of the European Scout Office and I would want to repeat our thanks to them for all they have done so far and for what they will do in the future.

The elections to the committee presented excellent candidates from all over the Region. I salute all of them, hoping that those not elected this time will not be discouraged but continue their work for European Scouting.

There are many issues which face us and I would like to mention some of them:

- The work of the Region must support youth programme in a practical way.
- I and my colleagues will support and develop cooperation with the Europe Committee WAGGGS.
- At the same time, the contribution of the Region to WOSM will be maintained. I am a Scout and will maintain my loyalty to the World Organization. I am certain that we can all do this and at the same time develop and improve cooperation between WAGGGS and WOSM in Europe.
- We shall try to respond to the needs of all associations, especially not forgetting the associations in central and eastern Europe.
- In carrying out the work we shall be open and transparent. I have no hidden agenda. As I said to Cas Jenster yesterday, I bring commitment to this job and, as the Americans put it, "what you see is what you get".
- We need to progress our relationships with other Regions, for example the new Eurasia Region.
- And, very importantly, we must encourage networking and continue our contacts with the associations of the European Region.

In conclusion, I would like to repeat the words I wrote when I presented myself as a candidate: "A key requirement for us all is to be aware of the need to develop our support for young people with a clear global, as well as European, point of view".

Thank you again: we, the members of the committee look forward to working in partnership with each of you.

EUROPEAN SCOUT COMMITTEE

1998-2001



David Bull

Chairman, United Kingdom

Age 53

Education: Law studies

Languages: English, some French

Profession: Consultant and trainer in risk management

Interests: Geography, expeditions, history, reading



Per Hylander

Vice-Chairman, Denmark

Age 55

Education: Teaching and management

Languages: Danish, English and German

Profession: Consultant, specialising in recruitment, management development and business process re-engineering

Interests: Family (has 5 children), nature, walking, travelling and classical music



Thérèse Bermingham

Ireland

Age 42

Education: Taxation Studies, training and development

Languages: English, Gaelic, some French

Profession: Self-employed taxation consultant

Interests: Sailing, hill walking, motor-racing



George Hourdakis

Greece

Age 45

Education: Economic studies

Languages: Greek, English

Profession: Hotel owner

Interests: History, travelling, music, sea sports



Maarten Veldhuijzen

Netherlands

Age 47

Education: Law studies

Languages: Dutch, English, French, German, some Spanish

Profession: Lawyer

Interests: Sailing, church, handicrafts and Do It Yourself



José Antonio Warletta

Spain

Age 52

Education: Pedagogy, social education training

Languages: Spanish, English, French

Profession: Teacher trainer

Interests: Travelling, church, graphic design

FORTHCOMING EVENTS

presented during the Conference

19th World Scout Jamboree

27 December 1998 - 6 January 1999, Chile
Boys and girls born between 28 December 1980 and 27 December 1984, grouped into patrols of 9 members.
To unite young people from all over the world under the theme of "Building peace together".

Organising Committee of the 19th World Scout Jamboree, Casilla 21113, Santiago 21, Chile

Tel: +56 2 672 40 16
Fax: +56 2 695 33 32
E-mail: Jamboree@jamboree99.cnt.cl
Web Page: sunsite.dcc.uchile.cl/scout/WJ9

11th World Scout Moot

12-23 July 2000, Mexico
For Rover Scouts and young leaders of both sexes, born between 1 January 1974 and 31 December 1982.
To unite young people from all over the world under the theme of "Tradition For Tomorrow".

11th World Scout Moot
Córdoba 57 Col. Roma
c.p. 06700 Mexico D.F.

Tel: + 52 16 208 71 22
Fax: + 52 16 511 48 40
E-mail: scoutsmexico@iserve.net.mx

35th World Scout Conference

26-30 July 1999
Durban, South Africa
Members of National Scout Organizations aged over 18.
To decide upon the World Organization of the Scout Movement's policy and elect the World Scout Committee.

World Scout Bureau,
5 Rue du Pré-Jérôme,
CH-1204 Geneva
Switzerland

Tel: +41 22 320 42 33
Fax: +41 22 781 20 53
E-mail: worldbureau@world.scout.org
Web Page: www.scout.org/

17th European Scout Conference

2001, date to be decided.
Prague, Czech Republic
Delegated members of National Scout Organizations in the European Scout Region.
The purpose of the European Region is to assist the World Organization in fostering the Scout Movement in Europe.

European Scout Office
299 Av. Molière
B-1050 Brussels

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Kristjan Pomm

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